



# **PRESENTATION TO CACP ON PRICING POLICY**

## **FOR SUGARCANE FOR 2018-19 SS**

**INDIAN SUGAR MILLS ASSOCIATION**

**28.06.2017**

# Sugarcane price in 2016-17 SS

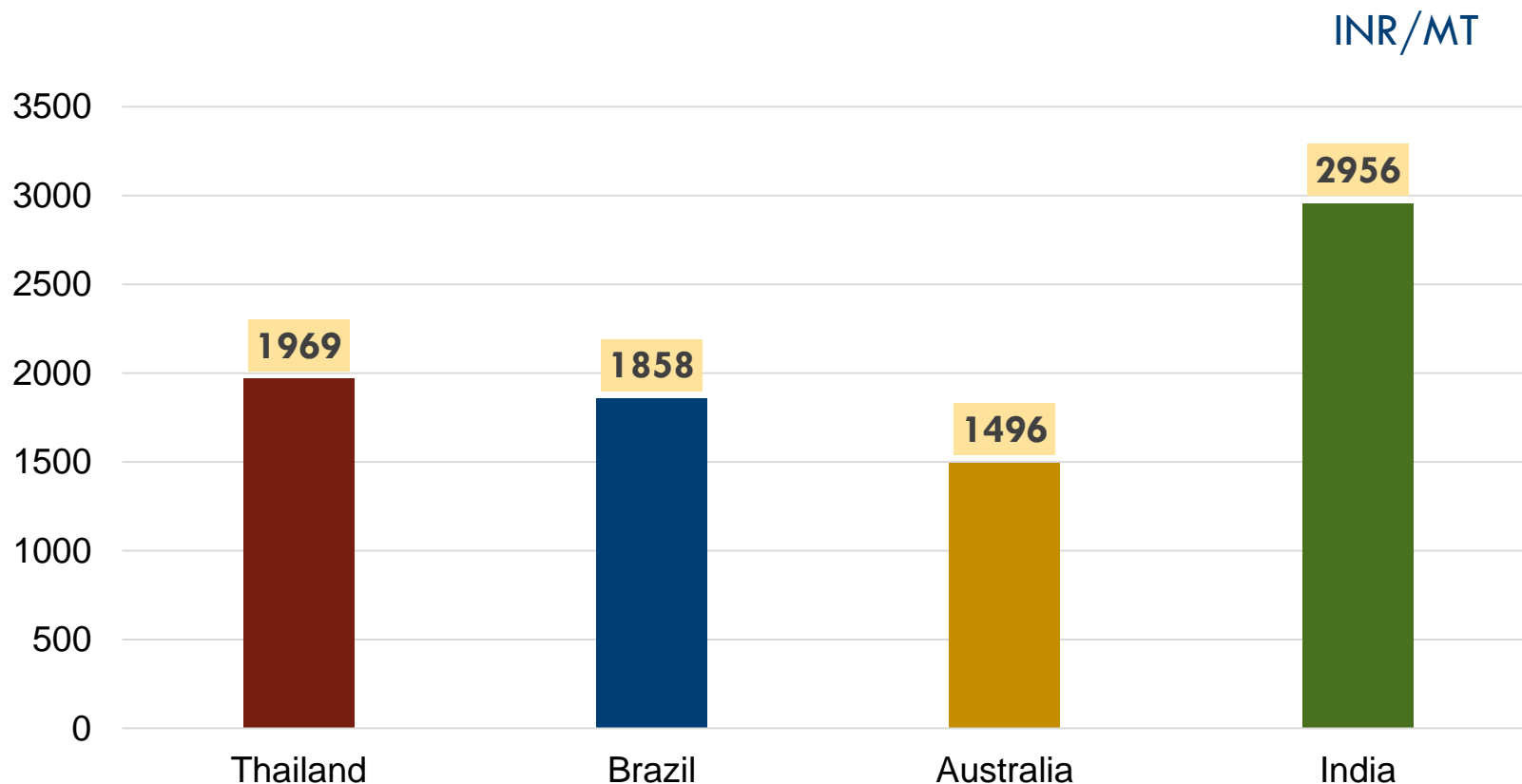
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- Central Government fixed FRP of Rs.230 per quintal, which was supposed to be uniformly applicable to all mills across the country
  - Yet 5 States fixed SAP (*on political considerations, without any transparent laid down criteria*)

	Centre	UP	Uttara - khand	Punjab	Haryana	TN
Cane price	230 @9.5%	305	307	290	315	275 + 10 H&T

- Dual cane pricing distorts cane and sugar economy, and is contributing majorly to cane price arrears and cyclicity
- There is an immediate need to ensure a uniform pricing policy across the country**

# Cane price in major sugar producing countries currently



Note: Prices include cost of harvesting & transportation

Source: Australia – Queensland Sugar Ltd.

Thailand – Office of Cane and Sugar Board

Brazil – CONSECANA

India – Weighted average of cane price paid by mills

# FRP for 2017-18 much higher than CoP of cane

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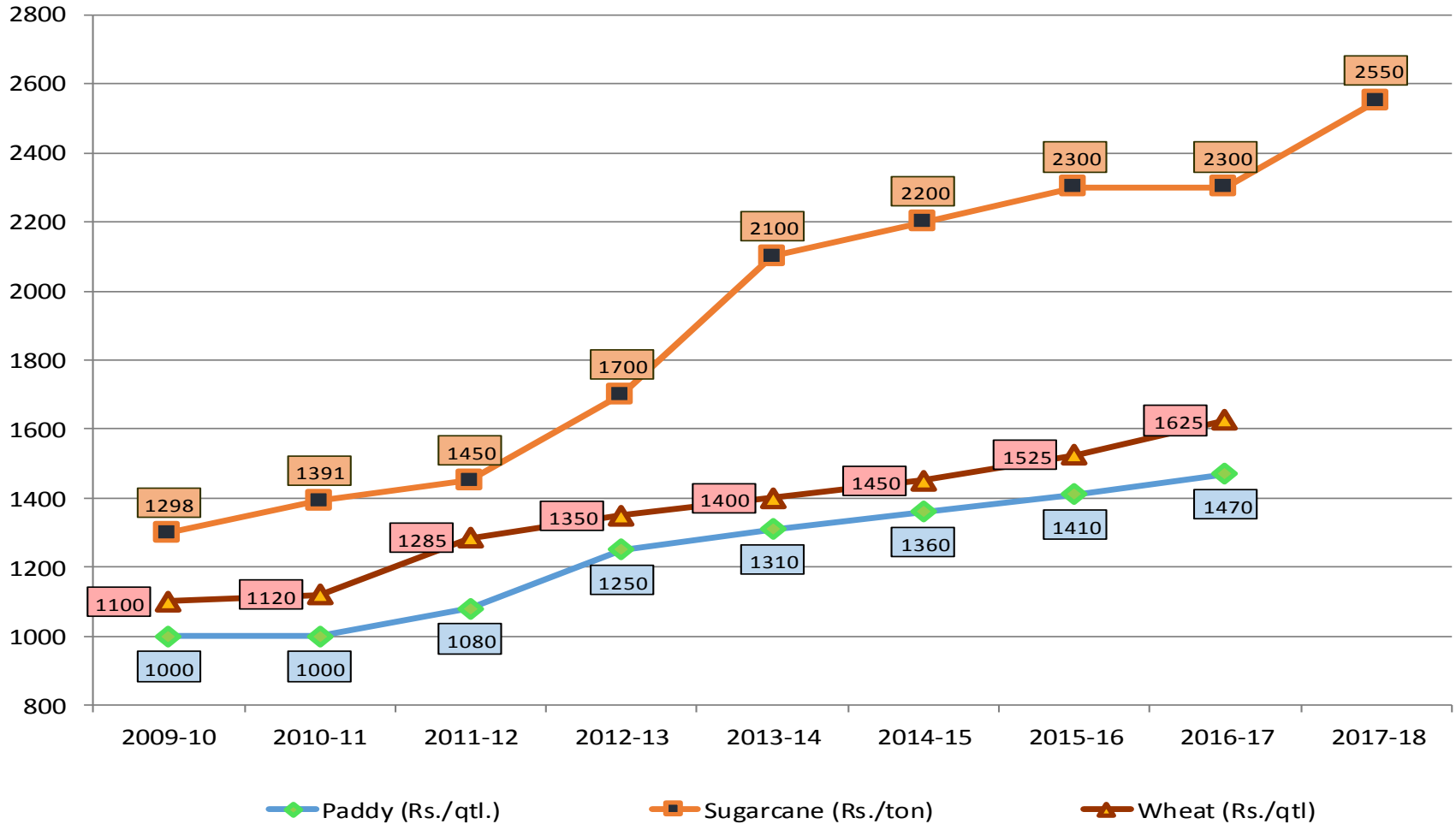
- **Despite no increase in CoP over last three seasons**
  - FRP for 2017-18 SS has been increased by 11% to Rs.255 per quintal at 9.5% recovery

In Rs. per quintal of cane	2015-16	2016-17	2017-18
C2 cost	224	226	227
FRP	230	230	255

\* C2 cost includes all expense of farmers

- Increase in FRP of sugarcane over last 9 years by **97%**
- MSP of competing crops not increased by same rate. For example, MSP for wheat and paddy increased by only **47%** in 8 years
- **Result is returns to farmers are 50-60% more from sugarcane as compared to returns from competing crops (concluded by CACP itself)**

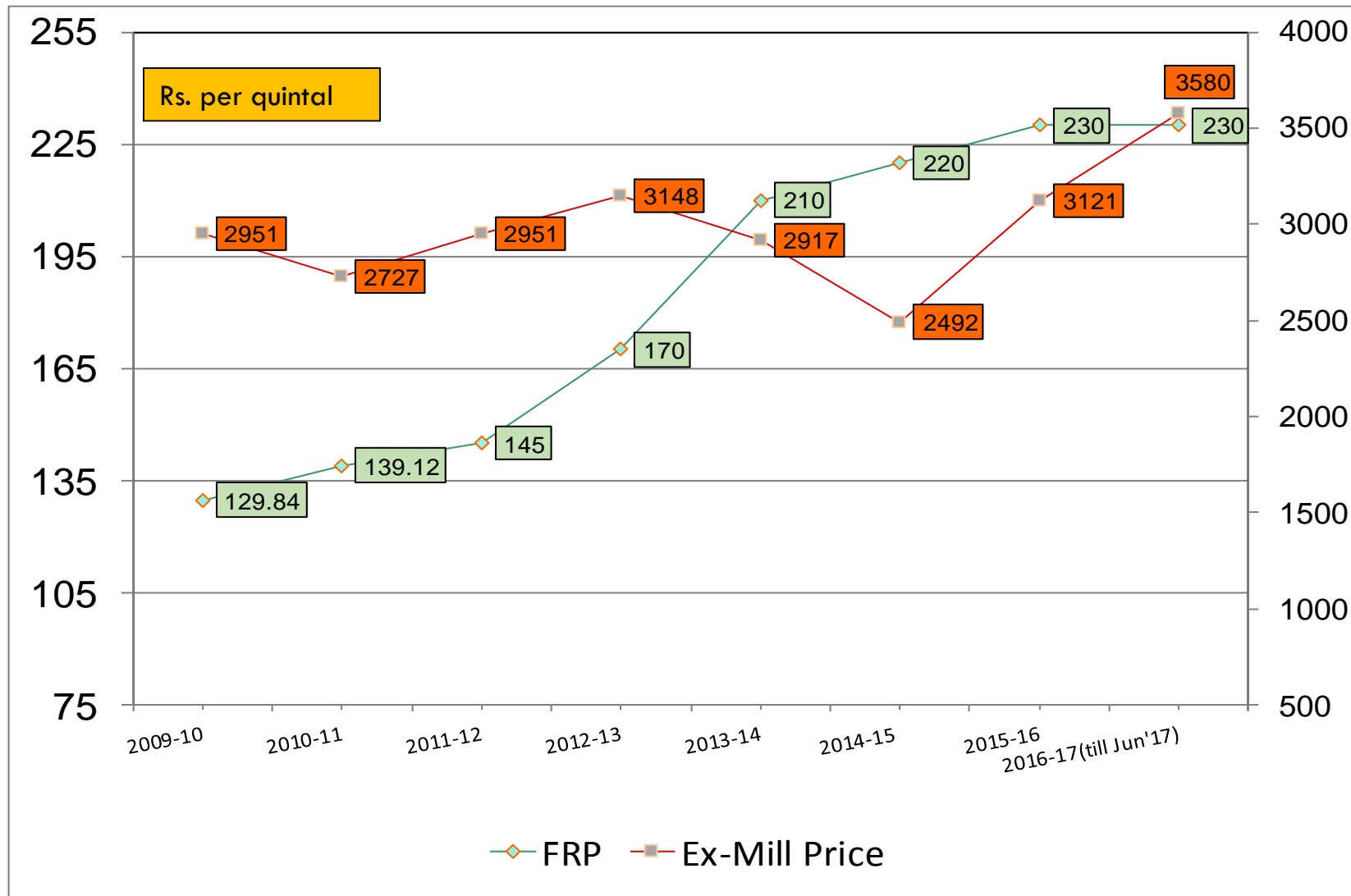
# FRP of Sugarcane Vs MSP of Paddy & Wheat



MSP of wheat and paddy increased by 47% in 8 years.  
FRP of sugarcane increased by 97% in 9 years

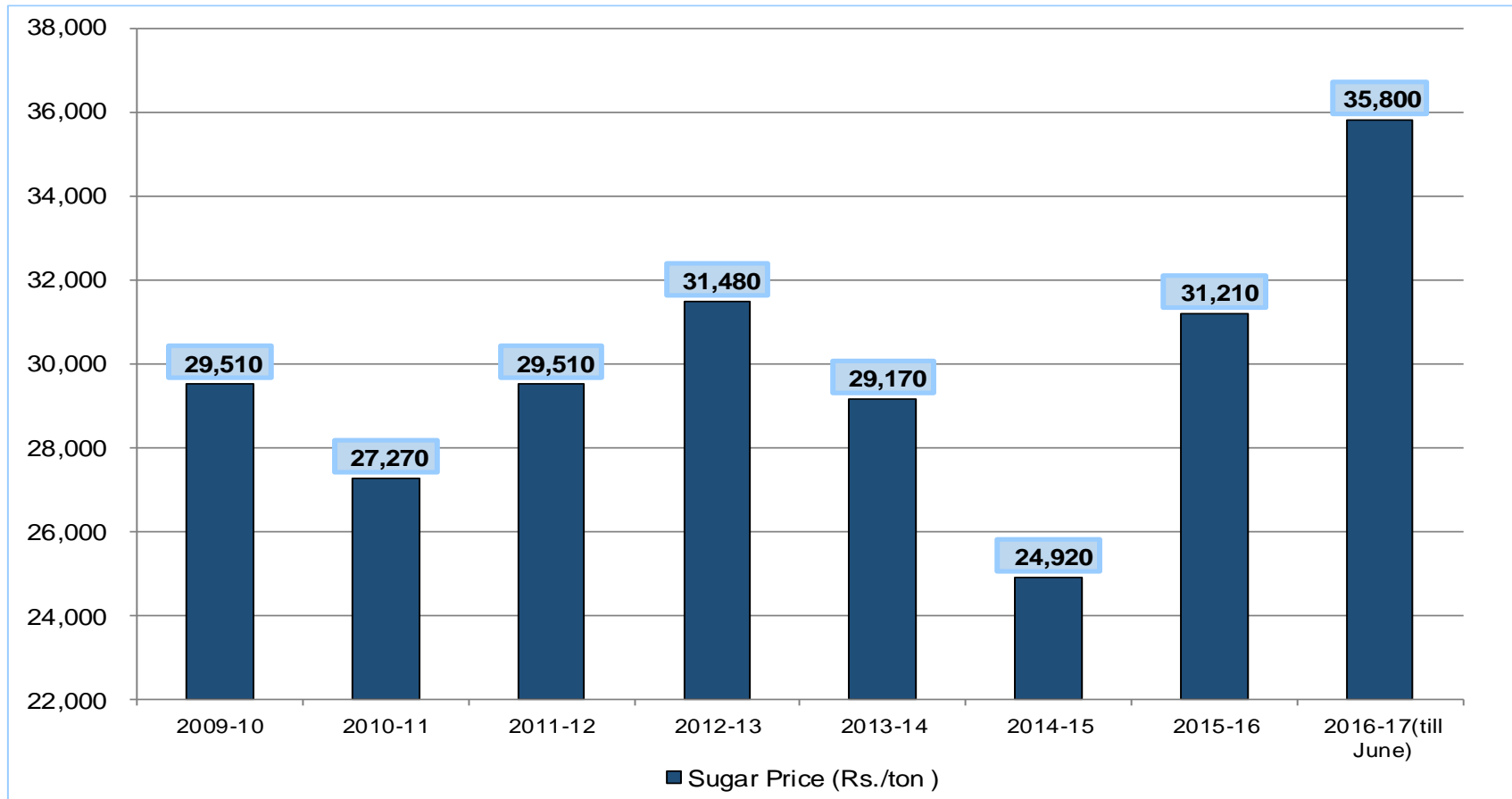
# FRP v/s average ex-mill price in last 7-8 years

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# Sugar prices fluctuate, but FRP only going up

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- If the big increase in FRP in 2017-18 SS is based on expected sugar prices in 2017-18 alone, without accepting that sugar prices might fall in future years, and that there is no scope of reducing the FRP, we are making a grave mistake which cannot be corrected later.

# Projections of sugar price have gone wrong .....

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Years	Ex-Mill Projected by CACP	Actual Average Ex-Mill Price
2012-13	3000-3700	3148
2013-14	3000-3700	2917
2014-15	3000-3400	2492
2015-16	3000-3500	3121

- Difficult to make assumption of ex-mill price 14 to 16 months in advance
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- Sugar price projections were not done for 2016-17 and 2017-18 seasons
- Therefore, one does not understand why FRP has been increased by 11% for 2017-18, especially when cost of production of sugarcane, calculated by CACP, has not increased at all
- Hence, instead of having a fixed FRP, we should move to a linkage /revenue sharing formula for sugarcane price.



# World sugar balance moving back to surplus again

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(Million tons)

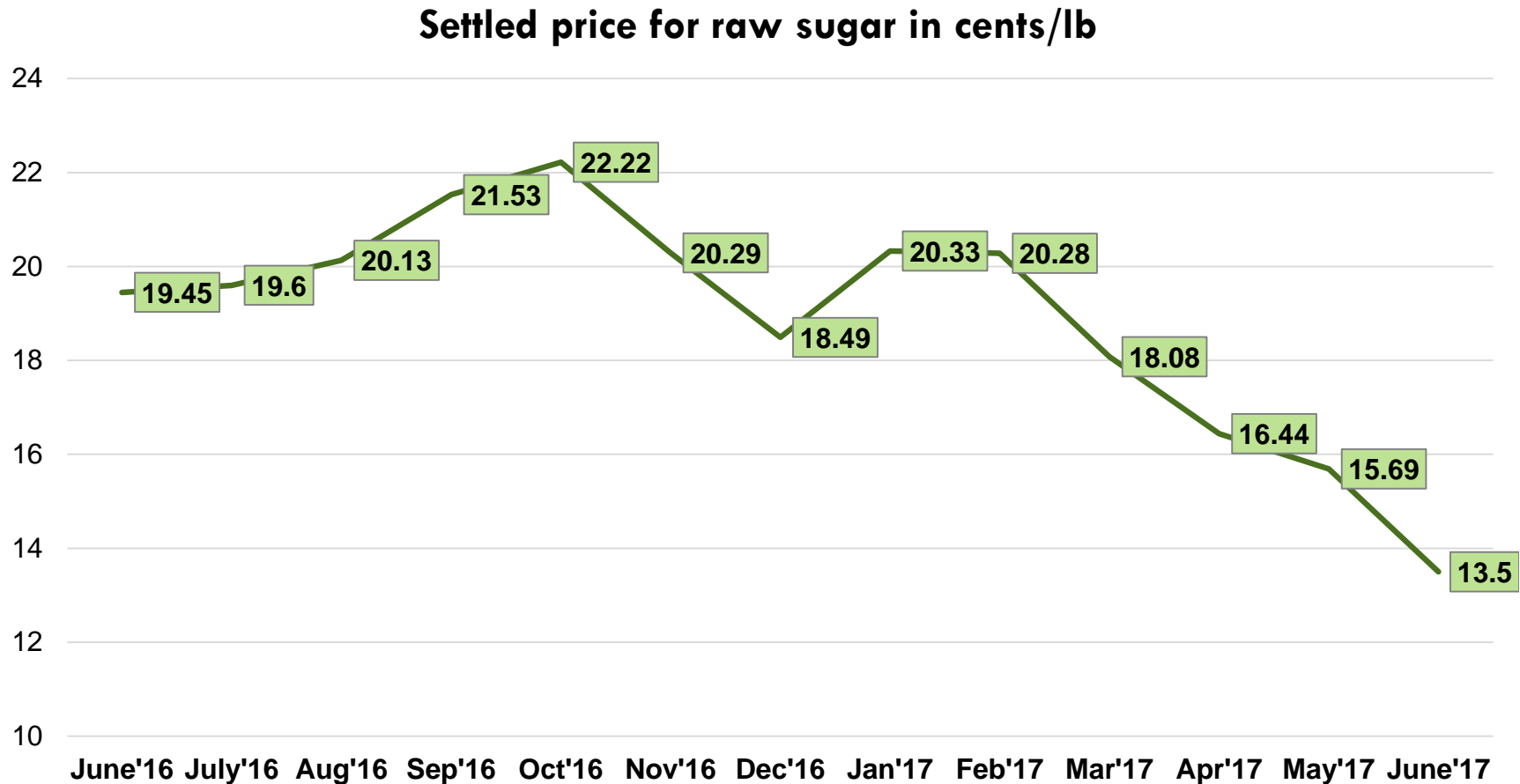
Season	2013-14	2014-15	2015-16	2016-17	2017-18
Production	174.162	170.293	165.424	165.928	178.50
Consumption	165.312	167.085	170.323	172.393	175.25
<b>Surplus/Deficit</b>	<b>8.850</b>	<b>3.208</b>	<b>-4.899</b>	<b>-6.465</b>	<b>3.25</b>

Source: International Sugar Organization

- With almost nil impact of El Nino, and normal weather, almost all countries expected to give normal to surplus sugar production
- Plus, with removal of EU quota system, EU is expected to become a net exporter instead of a net importer now, adding to world surplus
- All this will cause **the global sugar prices to be depressed**

# Global raw sugar price trend (New York market)

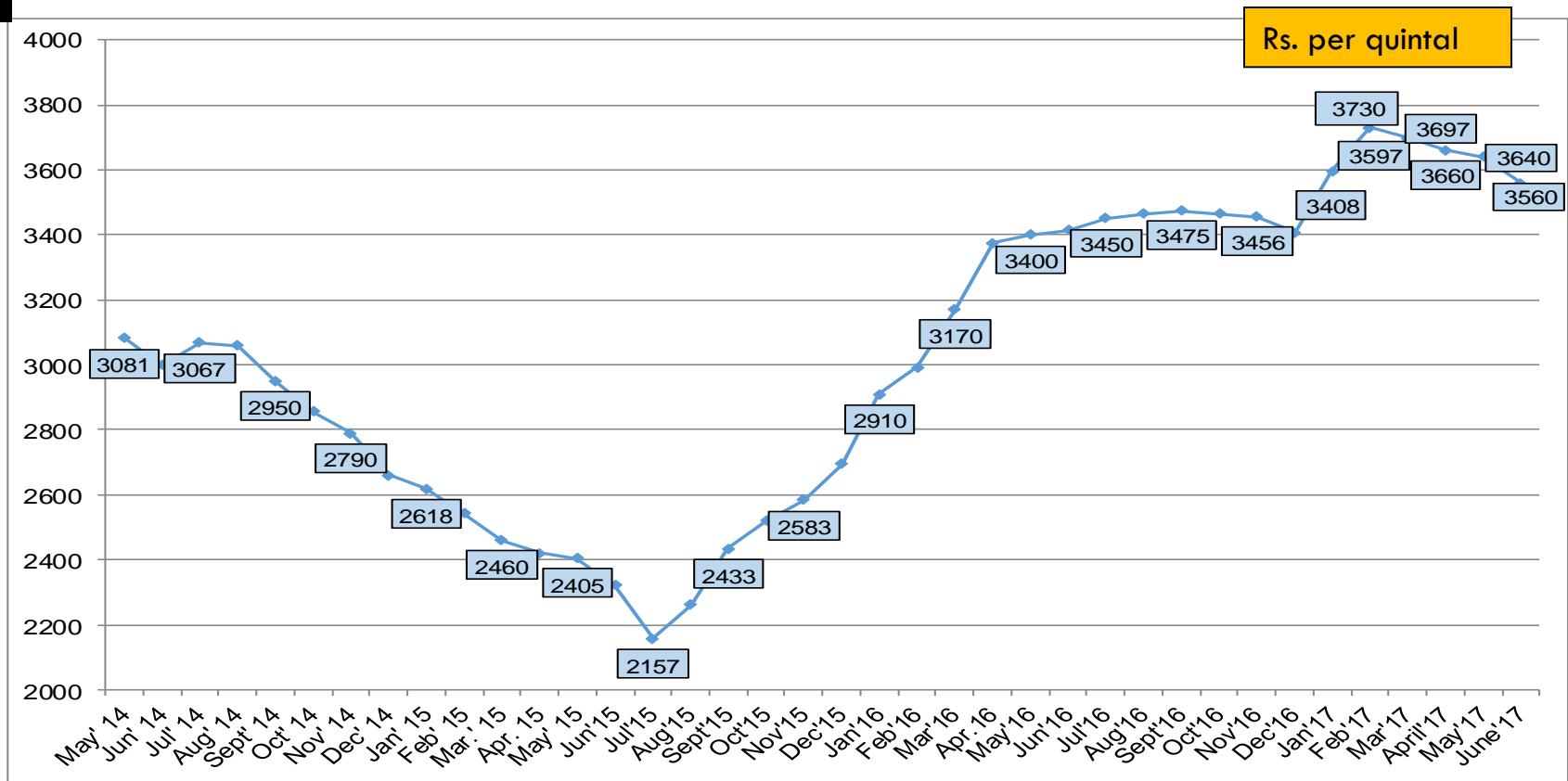
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- The current global prices have reached the lowest level of 12.53 cents for July delivery

# All India ex-mill prices in the last 3 years

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Ex-mill sugar prices in India have been falling since Feb, 2017 due to:

- Estimated higher sugar production in next season
- Above normal monsoon thereby indicating further higher sugar production in 18-19
- Crashing world prices impacting market sentiments in India

# Surplus production in coming years

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- Field reports suggest increase in cane area in 2017-18
  - Sugar production to jump back to normal level; may even give surplus
- With good monsoon last year and expected again in 2017
  - Cane area to further increase for 2018-19 SS, along with better yields and recoveries across the country
- Similar reports about surplus global production
- **Back to back estimated surplus sugar in India and globally**
  - **Will depress sugar prices domestically and internationally**

# CACP's recommendations to Govt. in last 3 seasons

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- Cane price liability of sugar mills should be as per RSF
- Farmers should get minimum of FRP
- Gap, if any, between RSF and FRP be borne by Government
- A special fund viz. Price Stabilization Fund (PSF) be created
- **However, CACP has not recommended how PSF be funded**

# Government already tested this system in 2015-16

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- Sugar prices were depressed and mills were unable to afford FRP.
- Government adopted a system similar to PSF.
- Collected funds by increasing sugar cess by Rs. 100/qtl.
- Provided subsidy of Rs.4.50/qtl. of cane, for paying directly to farmers as part of FRP.

# Revenue sharing arrangements in other countries

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Country	Revenues to be shared	Revenue sharing % of Growers
Brazil	Sugar and ethanol	56 to 60%
Thailand	Raw/White/Refined sugar and molasses	70%
Australia	Raw sugar (millers retain molasses)	62 to 67%
South Africa	Raw/refined sugar and molasses	62-63%
Mexico	All sugar (mills retain molasses)	57%
India (Mah)	Sugar, molasses, bagasse & press mud	70%

# Following needs to be done .....

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## 1. By Central Government:

- a) ensure a uniform price for sugarcane across the country
- b) accept that liability of sugar mills be limited as per RSF
- c) form a PSF to fill the gap b/w RSF and FRP

## 2. By State Governments:

- a) accept RSF system of determining cane price
- b) no SAP, and uniform pricing to be accepted in toto
- c) if still wish to give SAP, the difference be borne from State budget (like wheat & paddy, where bonus given by States themselves)



# Continue FRP only if PSF

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- CACP should make it mandatory for Government to accept all its recommendations as a package, and not pick and choose
  - Such cherry picking distorts the whole economic package/ thought process behind the recommendations
- If PSF is not acceptable and not implemented
  - Govt. should refrain from fixing and announcing FRP
  - Cane price should then be determined as per RSF

# Funding of PSF

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- It was easier when a cess was collected on sugar
  - Govt. could tweak the quantum of cess, depending on reqt. of funds
  - Like it did in 2015-16 by increasing cess by Rs.100 per quintal on sugar
- Sugar cess has been decided to be subsumed in the 5% GST
- 2 ways still to collect funds for PSF
  - Either a part of 5% GST could be apportioned into PSF or
  - Empower Govt., through separate legislation, (outside GST ambit) to collect cess on sugar, exclusively for cane price, directly to farmers, as part of FRP
- Tea, coffee, rubber, tobacco, onion and potato have PSF, though with a different structure, but with same purpose

# Conclusion: Request of Industry

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- Liability of sugar mills to pay cane price be calculated as per revenue sharing formula (RSF)
- In case cane price/ FRP is higher than RSF, gap should be funded from PSF
  - If not, there should be no FRP at all
- CACP should recommend ways to fund the PSF
  - Either as part of 5% GST or cess collection through separate legislation
- Ensure that recommendations of CACP are accepted by the Govt. in toto

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**Thank you**